

Department of Labor and Workforce Development  
Chapter 0800-6-1  
Non-Smoker Protection Act Rules

Statement of Necessity Requiring Public Necessity Rules

The Commissioner of the Tennessee Department of Labor & Workforce Development ("Commissioner") makes this statement pursuant to Tenn. Code Ann. § 4-5-209(a)(4). The Commissioner hereby promulgates the following public necessity rules required by enactment of the Non-Smoker Protection Act, 2007 Tenn. Pub. Acts ch. 410 ("Act") (June 11, 2007).

Under the Act, the Commissioner must promulgate rules to implement the Act by October 1, 2007, its effective date. 2007 Tenn. Pub. Acts ch. 410, § 5. Based upon the effective date of the Act for rulemaking purposes (June 11, 2007), the Commissioner is precluded from utilizing ordinary rulemaking procedures under Uniform Administrative Procedures Act to timely promulgate permanent rules. 2007 Tenn. Pub. Acts ch. 410, § 5. Therefore, the Commissioner may properly promulgate these rules as public necessity rules.

For purposes of promulgating these rules as rulemaking hearing rules, the earliest date upon which the notice of rulemaking could have been filed for publication in the Tennessee Administrative Register ("TAR") would have been on July 1, 2007, for publication in the July, 15, 2007, issue of the TAR. Tenn. Code Ann. § 4-5-203(a). The rulemaking hearing pursuant to that notice could not be held until 45 days from the date of publication in the TAR, or, at the earliest, on August 15, 2007. Tenn. Code Ann. § 4-5-203(b). Assuming that the Commissioner filed with the Secretary of State rulemaking hearing rules on August 15, 2007, the rules would not become effective until the expiration of 75 days from the date of filing with the Secretary of State, or, at the earliest, on November 1, 2007. Tenn. Code Ann. § 4-5-207.

For purposes of promulgating these rules as proposed rules, assuming that the Commissioner filed the rules with the Secretary of State on June 11, 2007, and assuming that no request for a rulemaking hearing is filed, the rules would not become effective until the expiration of 120 days from the date of filing with the Secretary of State, or, at the earliest, on October 9, 2007.

Further, the Act requires that, for purposes of promulgating rules, the Commissioner consult with the Department of Health. 2007 Tenn. Pub. Acts ch. 410, § 2. The Commissioner has acted as timely as possible under the circumstances, and both agencies have jointly and expeditiously developed and promulgated these rules. Under no circumstances, however, could these rules have been effective on October 1, 2007, utilizing ordinary rulemaking procedures to timely promulgate permanent rules.

For a copy of this public necessity rule contact:

Dan Bailey, General Counsel  
Andrew Johnson Tower, 3<sup>rd</sup> Floor  
710 James Robertson Parkway  
Nashville, Tennessee 37243  
(615)741-9550

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James G. Neeley, Commissioner  
Tennessee Department of Labor  
and Workforce Development

Public Necessity Rules  
of  
Tennessee Department of Labor and Workforce Development  
Chapter 0800-6-1  
Non-Smoker Protection Act Rules

New Rule

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0800-06-1-.01 Purpose.

- (1) The Non-Smoker Protection Act (“Act”) requires that on and after October 1, 2007, smoking be prohibited in all enclosed public places within the State of Tennessee. It is the purpose of these rules to supplement the provisions of that Act and provide the mechanisms by which the Department of Labor and Workforce Development (“Department”) shall implement the enforcement duties placed upon it by Section 1 of Chapter 410 of Public Acts of 2007.

Authority: 2007 Tenn. Pub. Acts ch. 410.

0800-6-1-.02 Public Places Regulated.

- (1) The Department shall be responsible for all enforcement activities required by the Act in all enclosed public places not regulated by the Department of Health.
- (2) The Department of Health shall be responsible for the enforcement activities required by the Act in the following enclosed public places:
  - (a) All health care facilities licensed, permitted or certified pursuant to Tennessee Code Annotated, Title 68, Chapter 11; and
  - (b) All enclosed public places for which a license, permit or certification must be obtained from any health related board assigned to the Department of Health’s Division of Health Related

Boards pursuant to Tennessee Code Annotated, 68-1-101 before a health related profession may be practiced therein; and

- (c) All enclosed public places for which a license, permit or certification must be obtained from the Department of Health's Division of Emergency Medical Services; and
- (d) All other enclosed public places over which the Department of Health has regulatory authority pursuant to Tennessee Code including, but not limited to, the following:
  - 1. Restaurants
  - 2. Indoor swimming pools
  - 3. Food Service Establishments
  - 4. Hotels
  - 5. Bed and Breakfasts
  - 6. Fast Food Establishment
  - 7. Primary Health Care Centers
  - 8. County and District Health Departments
  - 9. Tattoo and Body Piercing Parlors
  - 10. Organized Camps

- (2) For enforcement purposes as to the establishments listed above that choose to be an "age-restricted venue", and consistent with the liberal construction required pursuant to Section 3 of Chapter 410 of the Public Acts of 2007, the twenty one (21) years of age requirement contained in the definition of "age-restricted venue," set forth in Section 1 of Chapter 410 of Public Acts of 2007, is intended to apply also to employees of such venues.
- (3) To the extent that the Department has concurrent jurisdiction over those enclosed public places identified above, all documentation of violations of the Act created or collected by the Department during its normal inspection or regulatory duties may be forwarded to the Department of Health for processing and disposition.

Authority: 2007 Tenn. Pub. Acts ch. 410.

0800-6-1-.03 Signage.

- (1) The "No Smoking" signs or the international "No Smoking" symbol required by Section 1 of Chapter 410 of Public Acts of 2007 to be posted at every entrance to every public place and place of employment where smoking is prohibited shall be clearly and conspicuously placed at a

height, location and in such a size as to be easily seen by a person with normal vision entering the establishment and shall not be obscured in any way.

Authority: 2007 Tenn. Pub. Acts ch. 410.

0800-6-1-.04 Violations.

- (1) During its routine inspections, investigations or other required regulatory activities in the enclosed public places under its jurisdiction, or in response to complaints of violations of the Act occurring in any of those enclosed public places, the Department shall document and collect necessary information on any of the following listed violations of the Act:
  - (a) Any persons knowingly smoking in a place where it is prohibited; or
  - (b) Any owners, managers, operators or persons who otherwise control a public place who knowingly fail to do any of the following:
    1. Communicate the smoking prohibition to existing and prospective employees. For purposes of enforcement of this rule, the existence of a written policy, handout or statement for distribution to all employees and prospective employees or a sign posted in any area(s) necessarily frequented by all employees either or both of which communicates the smoking prohibition constitutes compliance; and/or
    2. Post no smoking sign or the universal no smoking symbol at every entrance to the public place as required by Section 1 of Chapter 410 of Public Acts of 2007 and rule 0800-6-1-.03; and/or
    3. Either themselves or through their employees inform any person violating the Act of the appropriate provisions of the law.

Authority: 2007 Tenn. Pub. Acts ch. 410.

0800-6-1-.05 Complaints.

- (1) Any person wishing to file a complaint against any person or public place where smoking is prohibited for not complying with the provisions of this Act may do so in one of the following ways:
  - (a) By a telephone call to the Department; or

- (b) By submitting a complaint via the Internet; or
- (c) In writing to the Department.

Authority: 2007 Tenn. Pub. Acts ch. 410.

0800-6-1-.06 Penalties.

- (1) A person who knowingly smokes in an area where smoking is prohibited by the provisions of the Act shall be subject to a civil penalty of fifty dollars (\$50).
- (2) A person who owns, manages, operates or otherwise controls any public place where smoking is prohibited pursuant to the provisions of the Act and who knowingly fails to comply with any provision of the Act shall be subject to the following:
  - (a) For a first violation in any twelve-month period, a written warning from the Department, as appropriate;
  - (b) For a second violation in any twelve-month period, a civil penalty of one hundred dollars (\$100); and
  - (c) For a third or subsequent violation in any twelve-month period, a civil penalty of five hundred dollars (\$500).
- (3) Each day on which a knowing violation of the Act occurs shall be considered a separate and distinct violation.
- (4) The Department may, in those instances when a reported violation cannot be substantiated, issue advisory letters to the public place wherein the violation was alleged to have occurred.

Authority: 2007 Tenn. Pub. Acts ch. 410.

0800-6-1-.07 Enforcement Process, Appeals and Payment of Penalties.

- (1) Upon receipt of verification of a violation of the Act the Department shall issue a written notice to the offender of the violation and the penalty applicable to the violation. The written notice may be issued by certified mail, delivery service, or personal service.
- (2) Any person receiving a notice of violation and penalty who wishes to contest the determination of the violation and/or the assessment of the

penalty must, within ten (10) business days of receipt of the notice, file a written request for an appeal with the Department.

- (3) Any request for an appeal timely received by the Department shall be conducted pursuant to the provisions of the Uniform Administrative Procedures Act compiled at Tennessee Code Annotated, Title 4, Chapter 5 and the Administrative Procedures Division of the Secretary of State's rules governing contested case proceedings compiled at Chapter 1360-4-1.
  - (a) In contested cases pursuant to this rule, the Department shall have the burden of proof by a preponderance of the evidence to establish that a person violated the Act.
- (4) Civil Penalty Payments
  - (a) Any person who is assessed a civil penalty pursuant to the Act who does not timely file an appeal of that assessment must pay such civil penalty on or before the thirtieth (30th) day after receipt of the notice of violation and penalty.
  - (b) If the assessed civil penalty is timely appealed, the assessed penalty must be paid no later than thirty (30) days after the date of a final order affirming the assessed penalty.
  - (c) Payment of any civil penalty shall be made by check or money order made payable to "Treasurer, State of Tennessee" and mailed or delivered in person to the Department.

Authority: T.C.A. §§ 4-5-102(3), Tenn. Const. Art. 1 § 8; 2007 Tenn. Pub. Acts ch. 410.

0800-6-1-.08 Copy Costs.

- (1) Information gathered under or generated pursuant to the Act or rules promulgated pursuant thereto shall, pursuant to the Public Records Act, be made available to any citizen of the State of Tennessee upon request and payment of a fee in the amount of twenty-five cents (\$0.25) per page.
- (2) Payment of fees set forth in this rule shall be by check or money order made payable to "Treasurer, State of Tennessee." Fees must be prepaid before requested information is sent. Payment of fees in cash shall not be accepted by the Department.

Authority: 2007 Tenn. Pub. Acts ch. 410, T.C.A. §§ 10-7-503 and 10-7-506.

Legal Contact: Daniel A. Bailey, General Counsel, 710 James Robertson Parkway, Nashville, TN 37243, (615) 741-9550.

Contact for disk acquisition and/or party who will approve final copy: Daniel A. Bailey, General Counsel, 710 James Robertson Parkway, Nashville, TN 37243, (615) 741-9550.

Signature of the agency officer or officers directly responsible for proposing and/or drafting these rules.

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Daniel A. Bailey, General Counsel  
Tennessee Department of Labor and Workforce Development

I certify that this is an accurate and complete copy of public necessity rules, lawfully promulgated and adopted by the Department of Labor and Workforce Development on the \_\_\_\_ day of \_\_\_\_\_, 2007.

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James G. Neeley, Commissioner  
Tennessee Department of Labor and Workforce Development

Subscribed and sworn to before me this the \_\_\_\_ day of \_\_\_\_\_, 2007.

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Notary Public

My commission expires on the \_\_\_\_ day of \_\_\_\_\_, 20\_\_\_\_.

All public necessity rules provided for herein have been examined by the Attorney General and Reporter of the State of Tennessee and are approved as to legality pursuant to the provisions of the Administrative Procedures Act, Tennessee Code Annotated, Title 4, Chapter 5.

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Robert E. Cooper, Jr.  
Attorney General and Reporter

The public necessity rules set out herein were properly filed in the Department of State



on the \_\_\_\_\_ day of \_\_\_\_\_, 200\_\_\_\_, and will become effective from the date of filing for a period of \_\_\_\_\_ days. These public necessity rules will remain in effect through the \_\_\_\_\_ day of \_\_\_\_\_, 200\_\_\_\_\_.

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Riley C. Darnell  
Secretary of State

By: \_\_\_\_\_